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March 3, 2000

RECEIVED MAR 0 6 2000

PERSONAL COMMUNICATIONS COMMISSION IN PROCEON THE SECRETARY

Magalie R. Salas, Secretary Federal Communications Commission The Portals 445 12th Street, S.W. Washington, D.C. 20554

Re: Notice of Ex Parte Presentation by Intermedia Communications Inc.

In the Matter of:

Access Charge Reform) CC Docket No. 96-262

Price Cap Performance Review) CC Docket No. 94-1

Interexchange Carrier Purchases) CC Docket No. 96-45
of Switched Access Services)

Petition of U S West) CC Docket No. 99-249 Communications, Inc.

Dear Ms. Salas:

Pursuant to Sections 1.1206(b)(1) and (2) of the Commission's Rules, Intermedia Communications Inc. ("Intermedia"), and by its undersigned counsel, submits this notice in the above-captioned docketed proceedings of oral and written *ex parte* presentations made on March 1, 2000. The presentations were made by Heather Gold, Vice President, Industry Policy, Intermedia, and Jonathan Canis of Kelley Drye & Warren LLP. The presentations were made to:

March 3, 2000 Page Two

> Michelle Carey, Chief, Policy and Program Planning Division John Reel, Attorney-Advisor, Policy and Program Planning Division

During the presentations, Intermedia discussed a variety of issues related to the appropriate forms of compensation that should apply to ISP-bound traffic terminated between interconnected local carriers. Specifically, Intermedia urged the Commission to expeditiously issue an order finding that the appropriate level of compensation for ISP-bound dial-up calls is the reciprocal compensation rate that applies to local traffic passed between interconnected local exchange carriers, unless and until a state regulatory commission sets some other form of TELRIC-based compensation. Intermedia also asked the Commission to take other action to prevent harassing litigation by ILECs on this matter. During the presentations, two written pieces were distributed. Copies are attached to this notice.

Pursuant to the Commission's rules, Intermedia submits an original and a copy of this notice of *ex parte* contact by hand delivery for inclusion in the public record of the above-referenced proceedings. Please direct any questions regarding this matter to the undersigned.

Respectfully submitted,

Jonathan E. Canis

cc: Michelle Carey, Chief, Policy and Program Planning Division
John Reel, Attorney-Advisor, Policy and Program Planning Division
International Transposition Services

International Transcription Service

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

RECEIVED

Complaint of Intermedia Communications Inc., against BellSouth Telecommunications. Inc., for Breach of Terms of Florida Interconnection Agreement under Sections 251 and 252 of the Telecommunications Act of 1996, and Request for Relief

DOCKET NO.

FILED: October 8, 1999

COMPLAINT OF INTERMEDIA COMMUNICATIONS INC.

Intermedia Communications Inc. ("Intermedia"), through its counsel, pursuant to Section 364.01. Florida Statutes, 47 U.S.C §252 (e)(1) and <u>Iowa Utilities Board v. F.C.C.</u>, 120 F.3d 753 (8th Cir. 1997), <u>aff'd in part and rev'd in part, AT&T Corp. v. Iowa Utilities Bd.</u>, 119 S.Ct. 721 (1999), hereby files this Complaint against BellSouth Telecommunications, Inc., ("BellSouth") for breach of the terms of the Interconnection Agreement dated June 21, 1996, by and between BellSouth and Intermedia (the "Agreement"). As grounds for this Complaint and demand for relief, Intermedia states as follows:

I. INTRODUCTION

1. This is an administrative action to enforce the terms of the Agreement, approved by this Commission in Order No. PSC-96-1236-FOF-TP, issued on October 7, 1996, in Docket No. 960769-TP.

II. JURISDICTION

2. The exact name and address of the Complainant is:

INTERMEDIA COMMUNICATIONS INC. 3625 Queen Palm Drive Tampa, Florida 33619

3. All notices, pleadings, orders and other documents submitted in this proceeding should be provided to the following persons:

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Scott Sapperstein. Senior Policy Counsel INTERMEDIA COMMUNICATIONS INC. 3625 Queen Palm Drive Tampa, Florida 33619
Tel: (813) 829-0011

Fax: (813) 829-4923

Patrick Knight Wiggins
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4. The complete name and principal place of business of the Respondent to the Complaint is:

BellSouth Telecommunications, Inc. 675 West Peachtree Street Atlanta, Georgia 30375

5. Intermedia is, and at all material times has been, a competitive local exchange carrier authorized to provide telecommunications services, including telephone exchange, exchange access, and telephone toll, in Florida. BellSouth is, and at all material times has been, an incumbent local exchange carrier in Florida.

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- 6. Section 251(a)(1) of the Telecommunications Act of 1996 (the "Act"). 47 U.S.C. § 251(a)(1), obligates all telecommunications carriers to "interconnect directly or indirectly with the facilities and equipment of other telecommunications carriers." Section 251(b)(5) of the Act. 47 U.S.C. § 251(b)(5), obligates Intermedia and BellSouth, as "local exchange carriers" ("LECs") under the Act, to "establish reciprocal compensation arrangements for the transport and termination of telecommunications." Section 252 of the Act, 47 U.S.C. § 252, governs the manner in which interconnection is negotiated between interconnecting telecommunications carriers.
- 7. Pursuant to Section 252 of the Act, 47 U.S.C. § 252, Intermedia and BellSouth negotiated the Agreement and filed it with this Commission on June 25, 1996. In accordance with Section 252(e) of the Act, 47 U.S.C. § 252(e), the Commission approved the Agreement as noted above on October 7, 1996. The portions of the Agreement relevant to this Complaint (Section IV and Attachment B-1) are attached hereto and incorporated herein by reference as Exhibit A.¹
- 8. Pursuant to the terms of the Agreement, Intermedia and BellSouth have interconnected their networks to enable end-user customers subscribing to Intermedia's local exchange service to place calls to end-user customers subscribing to BellSouth's local exchange service, and vice versa.

On February 16, 1999, Intermedia and BellSouth executed an amendment to the Agreement, which among other things, extended the effect of the Agreement as amended from time to time until December 31, 1999. This amendment was filed with the Commission for approval on February 18, 1999. It was approved in Order No. PSC-99-0632-FOF-TP, issued April 2, 1999, in Docket No. 990187-TP.

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- 9. On June 3, 1998. Intermedia and BellSouth executed an "Amendment to Master Interconnection Agreement Between Intermedia Communications Inc. and BellSouth Telecommunications. Inc. Dated July 1, 1996" (the "Amendment"), which is material to this Complaint. The Amendment was filed with the Commission on July 13, 1998. In accordance with Section 252(e) of the Act, 47 U.S.C. § 252(e), the Commission approved the Amendment in Order No. PSC-98-1347-FOF-TP, issued October 21, 1998, in Docket No. 980879-TP. A copy of the Amendment is attached hereto and incorporated herein by reference as Exhibit B.
- 10. By the terms of the Agreement, the parties may petition the Commission for a resolution of any dispute that arises as to the interpretation of any provision of the Agreement.²
- 11. The Commission has jurisdiction to consider this Complaint pursuant to Sections 364.01, 364.03, and 364.285, Florida Statutes.
- 12. The Commission also is authorized under the Act to adjudicate disputes relating to the interpretation and enforcement of interconnection agreements. This authority was explicitly recognized by the Eighth Circuit Court of Appeals in <u>Iowa Utilities Board v. F.C.C.</u>, supra.³
- 13. Thus, the Commission has jurisdiction to interpret and enforce the terms of the Agreement and the Amendment under both federal and state statutes.

² Section XXIII.

³The court stated that "We believe that the state commission's plenary authority to accept or reject [interconnection agreements] necessarily carries with it the authority to enforce the provisions of agreements that the state commissions have approved." 120 F.3d at 804. That portion of the Eighth Circuit's opinion was vacated by the Supreme Court on ripeness grounds. AT&T Corp., supra.

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III. STANDING

- 14. Intermedia's substantial interest in this Complaint is the enforcement of the Agreement between Intermedia and BellSouth with respect to the application of the appropriate reciprocal compensation rate for transport and termination of local traffic.
- 15. Accordingly, Intermedia has standing to bring this Complaint for hearing before this Commission pursuant to Section 120.569(1), Florida Statutes, Agrico Chemical Co. v.

 Department of Environmental Regulation, 406 So. 2d 478,482 (Fla. 2d DCA 1981) and Section 252 of the Act.

IV. ALLEGATIONS OF FACT

- 16. Section IV.B of the Agreement states, in relevant part, that "[e]ach party will pay the other for terminating its local traffic on the other's network the local interconnection rates as set forth in Attachment B-1." Attachment B-1, in turn, establishes the applicable reciprocal rate for local traffic termination as \$0.01056 per minute of use ("MOU"). Intermedia has exchanged local traffic with BellSouth on the basis of that provision.
- 17. On September 15, 1998, the Commission issued Order No. PSC-98-1216-FOF-TP⁴ in Docket No. 980495-TP,⁵ in which it determined that the parties were obligated under the Agreement to pay reciprocal compensation for the transport and termination of telephone exchange service that is terminated to end-user customers who are internet service providers. A copy of the Commission's decision is attached hereto and incorporated herein by reference as Exhibit C.

⁴ Pending decision in Case No. 4:98 CV 352-RH, U.S. District Court, Northern District of Florida.

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On January 8, 1999, Intermedia made demand on BellSouth for payment in the amount of \$23.617.329.00 for reciprocal compensation due and owing as of November 30, 1998.

A copy of the letter is attached hereto and incorporated herein by reference as Exhibit D.

BellSouth was unresponsive to Intermedia's demand.

- 19. On April 20, 1999, the Commission issued Order No. PSC-99-0758-FOF-TP, in which it denied BellSouth's motion for a stay of Order No. PSC-98-1216-FOF-TP. A copy of the Commission's decision is attached hereto and incorporated herein by reference as Exhibit E.
- 20. On May 4, 1999, Intermedia made demand again on BellSouth for payment---this time in the amount of \$34,563,780.40---for reciprocal compensation due and owing as of March 30, 1999. A copy of the demand letter is attached hereto and incorporated herein by reference as Exhibit F. BellSouth responded on May 11, 1999, stating that it "will continue the status quo." A copy of BellSouth's response is attached hereto and incorporated herein by reference as Exhibit G.
- 21. On July 2, 1999, pursuant to the Commission's order, BellSouth sent Intermedia a check in the amount of \$12,723,883.38, claiming it to be payment of reciprocal compensation owed to Intermedia through April 1999. A copy of BellSouth's transmittal is attached hereto and incorporated herein by reference as Exhibit H.
- 22. On July 13, 1999, Intermedia wrote a letter to BellSouth stating that the amount of the check was not adequate to compensate Intermedia for the reciprocal compensation traffic that Intermedia had terminated for BellSouth through April 1999. Intermedia stated, moreover, that it

Docket No. 980495-TP was consolidated with Docket Nos. 971478-TP, 980184-TP and 980499-TP, the

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could not discern the method BellSouth used to calculate the amount remitted on the basis of BellSouth's accompanying spreadsheet, but that it would shortly advise BellSouth of the correct amount to be paid. A copy of Intermedia's letter is attached hereto and incorporated herein by reference as Exhibit I.

- On July 26, 1999, Intermedia wrote a follow-up letter to BellSouth, demonstrating with the support of a spreadsheet that the correct amount BellSouth still owed to Intermedia for the period in question, after accounting for prior BellSouth payments to date, was \$37,664,908.70,6 leaving a balance outstanding of \$24,841,025.32. A copy of Intermedia's letter is attached hereto and incorporated herein by reference as Exhibit J.
- 24. In addition, in the July 26, 1999, letter, Intermedia advised BellSouth that for the months of May and June 1999, BellSouth owed still a balance outstanding of \$6,672,925.23.7 Thus, accounting for the payment of \$12,723,883.38, BellSouth owes Intermedia still an amount of \$31,513,950.558 for reciprocal compensation traffic terminated through the end of June 1999 in Florida.
- 25. The rates established in the Agreement at Attachment B-1 have been effective at all times pertinent to this Complaint, and presently remain effective for the duration of the Agreement. The composite rate for DS-1 tandem switching is \$0.01056 per MOU. Intermedia has, without exception, remitted monthly invoices to BellSouth for reciprocal compensation

complaints of MCIMetro, TCG and WorldCom, respectively.

^{*\$3,546,628.85} of this amount consists of late payment charges, which were not calculated correctly according to Section IV.B. of the Agreement. Intermedia will advise BellSouth of the correct amount of late payment charges after recalculating it on the basis of BellSouth's obligation to pay quarterly.

⁷ This amount consists of \$36,869.80 in late payment charges, subject to the same calculation error.

⁸ This amount is subject to adjustment upon recalculation of late payment charges.

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based on this rate, from the invoice for February 1997 services to the most recent invoice for July 1999 services. See Exhibit J.

26. BellSouth refuses to pay the composite rate of \$0.01056 per MOU for compensable traffic occurring after June 2. 1998. Rather, BellSouth unilaterally applies a rate of \$0.00200 per MOU for local tandem switching. BellSouth justifies this five-fold reduction on the claim that the Amendment, by its terms, sets new rates that are unconditionally and universally applicable to every exchange of local traffic between BellSouth and Intermedia. Specifically, in a letter dated August 27, 1999, from Ms. Nancy White, General Counsel-Florida for BellSouth to Mr. Scott Sapperstein, Senior Policy Counsel for Intermedia, BellSouth takes the following position:

The intent of the June 3, 1998 Amendment to the Interconnection Agreement between Intermedia and BellSouth, which was signed by both parties, was to establish elemental rates for local traffic. The Amendment specifically states in paragraph 3 that "The Parties agree to bill Local traffic at the elemental rates specified in Attachment A." Additionally, paragraph 4 provides for "...reciprocal compensation being paid between the Parties based on the elemental rates specified in Attachment A." (emphasis added)

A copy of BellSouth's letter is attached hereto and incorporated herein by reference as Exhibit K.

- 27. The plain language and meaning of the Amendment is diametrically opposed to BellSouth's interpretation.
- 28. BellSouth's attempt to apply the elemental rates specified in the Amendment by improperly severing the rate provision from the rest of the Amendment must fail because of the

⁹See supra note 1.

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manner in which the rates are positioned in the Amendment. In particular, the elemental rates are placed beneath the following introductory statement:

Multiple Tandem Access shall be available according to the following rates for local usage.¹¹

This language clearly ties the elemental rates in the Amendment to the implementation of MTA.

29. The Amendment states, in relevant part:

The Parties agree that BellSouth will, upon request, provide, and [Intermedia] will accept and pay for, Multiple Tandem Access, otherwise referred to as Single Point of Interconnection, as defined in 2. following¹². (emphasis added).

Multiple Tandem Access, in turn, is defined as an

arrangement [which] provides for ordering interconnection to a single access tandem, or, at a minimum, less than all access tandems within the LATA for [Intermedia's] terminating local and intraLATA toll traffic and BellSouth's terminating local and intraLATA toll traffic along with transit traffic to and from other ALECs, Interexchange carriers, Independent Companies and Wireless Carriers. This arrangement can be ordered in one way trunks and/or two way trunks or Super Group. One restriction to this arrangement is that all of [Intermedia's] NXXs must be associated with these access tandems; otherwise, [Intermedia] must interconnect to each tandem where an NXX is "homed" for transit traffic switched to and from an Interexchange Carrier.¹³

30. The Amendment simply allows Intermedia to request from BellSouth Mutiple
Tandem Access (MTA), if desired by Intermedia, and sets the terms and conditions for the

¹⁰Intermedia is unable to determine the source for this rate. It does not appear in Attachment A of the Amendment as BellSouth claims.

¹¹ Amendment, Attachment A.

¹² Amendment, Item 1.

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provision of MTA where requested by Intermedia.

- pursuant to the Amendment. BellSouth has never provided MTA to Intermedia under the Amendment pursuant to Intermedia's request. Likewise, Intermedia has never accepted the provisioning of MTA by BellSouth under the Amendment. Currently, and at all times material to this proceeding, Intermedia, to the best of its knowledge, has direct interconnection trunks to each and every tandem in the relevant Local Access and Transport Areas.
- 32. On information and belief, BellSouth has also applied an incorrect rate for computing compensation due to Intermedia for compensable local traffic occurring before June 3, 1998. Specifically, BellSouth appears to have applied a rate of \$0.01028 per MOU rather than the correct rate of \$0.01056 per MOU. See Exhibit H, page 6.
- 33. Thus, BellSouth has denied, continues to deny, Intermedia the full compensation to which it is entitled under the Agreement. Accordingly, BellSouth is in breach of the Agreement.

V. REQUEST FOR RELIEF

WHEREFORE, Intermedia requests that the Commission (1) find that BellSouth is in breach of the Agreement; (2) determine that the appropriate rate to be applied at all times under the Agreement for purposes of reciprocal compensation for the transport and termination of local traffic is the rate of \$0.01056 per MOU for DS-1 tandem switching as established in the Agreement at Attachment B-1; (3) upon that determination, order BellSouth to remit full

¹³ Amendment, Item 2.

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payment to Intermedia without delay, including payment of late payment charges pursuant to the Agreement: (4) require BellSouth to apply the correct rate for compensable local traffic occurring before June 3, 1998; and (5) grant such other relief as the Commission deems appropriate.

Respectfully submitted.

Patrick Knight Wiggins

WIGGINS & VILLACORTA, P.A. 2145 Delta Boulevard, Suite 200 Tallahassee, Florida 32303

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Tel: (202) 955-9600 Fax: (202) 955-9792

Counsel for Intermedia Communications Inc.

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a copy of the foregoing has been furnished by U.S. Mail or hand delivery* this 8th day of October, 1999, to the following:

Nancy B. White*
c/o Nancy Sims
BellSouth
Telecommunications, Inc.
150 South Monroe Street, #400
Tallahassee, FL 32301

Cathy Bedell Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Charles J. Pellegrini

Service access provided by two or more LECs and/or ALECs or by one LEC in two or more states within a single LATA.

II. Purpose

The parties desire to enter into this Agreement consistent with all applicable federal, state and local statutes, rules and regulations in effect as of the date of its execution including, without limitation, the Act at Sections 251, 252 and 271 and to replace any and all other prior agreements, both written and oral, including, without limitation, that certain Stipulation and Agreement dated December 7, 1995, applicable to the state of Florida concerning the terms and conditions of interconnection. The access and interconnection obligations contained herein enable ICI to provide competing telephone exchange service and private line service within the nine state region of BellSouth.

III. Term of the Agreement

- A. The term of this Agreement shall be two years, beginning July 1,, 1996.
- B. The parties agree that by no later than July 1, 1997, they shall commence negotiations with regard to the terms, conditions and prices of local interconnection to be effective beginningJuly 1, 1998.
- C. If, within 135 days of commencing the negotiation referred to in Section II (B) above, the parties are unable to satisfactorily negotiate new local interconnection terms, conditions and prices, either party may petition the commissions to establish appropriate local interconnection arrangements pursuant to 47 U.S.C. 252. The parties agree that, in such event, they shall encourage the commissions to issue its order regarding the appropriate local interconnection arrangements no later thanMarch 11997. The parties further agree that in the event the Commission does not issue its order prior to July 1,1998 or if the parties continue beyondJuly 1, 1998 to negotiate the local interconnection arrangements without Commission intervention, the terms, conditions and prices ultimately ordered by the Commission, or negotiated by the parties, will be effective retroactive to July 1, 1998. Until the revised local interconnection arrangements become effective, the parties shall continue to exchange traffic pursuant to the terms and conditions of this Agreement.

IV. Local Interconnection

A. The delivery of local traffic between the parties shall be reciprocal and compensation will be mutual according to the provisions of this Agreement. The parties agree that the exchange of traffic on BellSouth's EAS routes shall be considered as call traffic and compensation for the termination of such traffic shall be pursuant to the terms of this section. EAS routes are those exchanges within an exchange's Basic

Local Calling Area, as defined in Section A3 of BellSouth's General Subscriber Services Tariff.

- B. Each party will pay the other for terminating its local traffic on the other's network the local interconnection rates as set forth in Attachment B-1, by this reference incorporated herein. The charges for local interconnection are to billed monthly and payable quarterly after appropriate adjustments pursuant to this Agreement are made. Late payment fees, not to exceed 1% per month after the due date may be assessed, if interconnection charges are not paid, within thirty (30) days of the due date of the quarterly bill.
- C. The first six month period after the execution of this Agreement is a testing period in which the parties agree to exchange data and render billing. However, no compensation during this period will be exchanged. If, during the second six month period, the monthly net amount to be billed prior to the cap being applied pursuant to subsection (D) of this section is less than \$40,000.00 on a state by state basis, the parties agree that no payment is due. This cap shall be reduced for each of the subsequent six month periods as follows: 2nd period—\$40,000.00; 3rd period—\$30,000.00; and 4th period—\$20,000.00. The cap shall be \$0.00 for any period after the expiration of this Agreement but prior to the execution of a new agreement.
- D. The parties agree that neither party shall be required to compensate the other for more than 105% of the total billed local interconnection minutes of use of the ... party with the lower total billed local interconnection minutes of use in the same month on a statewide basis. This cap shall apply to the total billed local interconnection minutes of use measured by the local switching element calculated for each party and any affiliate of the party providing local exchange telecommunications services under the party's certificate of necessity issued by the Commission. Each party will report to the other a Percentage Local Usage ("PLU") and the application of the PLU will determine the amount of local minutes to be billed to the other party. Until such time as actual usage data is available or at the expiration of the first year after the execution of this Agreement, the parties agree to utilize a mutually acceptable surrogate for the PLU factor. The calculations, including examples of the calculation of the cap between the parties will be pursuant to the procedures set out in Attachment A, incorporated herein by this reference. For purposes of developing the PLU, each party shall consider every local call and every long distance call. Effective on the first of January, April, July and October of each year, the parties shall update their PLU.
- E. The parties agree that there are three appropriate methods of interconnecting facilities: (1) virtual collocation where physical collocation is not practical for technical reasons or because of space limitations; (2) physical collocation; and (3) interconnection via purchase of facilities from either party by the other party. In the sand charges for collocation are set forth in Attachment C-13, incorporated herein in the set of the s

Attachment B-1

Local Interconnection Service

ce: Local Interconnection*

Description: Provides for the use of BellSouth Switching and transport facilities and common subscriber plant for connecting calls between an ALEC's Point of Interface (POI) and a BellSouth end user.

It can also be used to connect calls between an ALEC and an Interexchange Carrier (IC), and Independant Exchange Telephone Company (ICC), or a Mobile Service Service Provider (MSP), or between two ALECA.

It is furnished on a per-trunk basis. Trunks are differentiated by traffic type and directionality. There are two major traffic types:

[1] Local and [2] Intermediary. Local represents traffic from the ALEC's POI to a BellSouth landern or end office and intermediary represents traffic onginated or terminated by an ALEC which is interconnected with an IC, ICO, MSP or another ALEC.

Plates and charges will be applied as indicated below.

State(s):	Alabama						Florida		_			
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Fandem Intermediary Charge**	\$0.003	BCCHEE MOU	-	-	-	-	\$0.002	SCORES MOU	-	-	-	-
Composite Rate-OS1 Dedicated	\$0,00978						\$0.01028		<u>'</u>			<u>'</u>
Composite Rate-OS1 Tandem Sw.	\$0.00991					1	\$0.01056					

State(s):	Georgia		٤7				Kentucky				_	
•	Per	Applied	Monthly	Applied	Non-	Applied	Per	Applied	Monthly	Applied	Non-	Applied
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omposite Rate-DS1 Dedicated	\$0.00978						\$0.00978					
omposite Rate-OS1 Tandem Sw.	\$0,00991						\$0.00991					

tales are displayed at the DS1-1.544 Mbps, level. For rates and charges applicable to other arrangement levels, refer to Section E6 of BelSouth Telecommunication's, no.'s Intractate Access Tartif

The Tandem intermediacy Charge applies only to intermediary Traffic.

IST Local Channel: denotes a DST dedicated transport facility between the ALEC's serving wire center and the ALEC's POL also called an Entrance Facility. This idement will apply when associated with services ordered by an ALEC which utilizes a BellSouth facilities. This element is not required when an ALEC is collocated. ST Dedicated Transport: provides transmission and facility termination. The facility termination applies for each DST Interoffice Channel terminated. Can be used from the ALEC's serving wire center to the end users and office or from the ALEC's serving with center to the tandem.

ommon Transport: Composed of Common Transport facilities as determined by BellSouth and permits the transmission of calls terminated by BellSouth.

Dess Tandem Switching: provides function of switching traffic from or to the Access Tandem from or to the end office switch(es). The Access Tandem Switching harpe is assessed on all terminating minutes of use switched at the access tandem.

emperezation Credit (CAP):: BetSouth and the ALECs will not be required to compensate each other for more than 105% of the total billed local interconnection inutes of use of the party with the lower jobal billed local interconnection minutes of use in the same month.

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ATTACHMENT A

AMENDMENT

TO

MASTER INTERCONNECTION AGREEMENT BETWEEN INTERMEDIA COMMUNICATIONS, INC. And BELLSOUTH TELECOMMUNICATIONS, INC. DATED JULY 1, 1996

Pursuant to this Agreement (the "Amendment"), Intermedia Communications, Inc. ("ICI") and BellSouth Telecommunications, Inc. ("BellSouth") bereinafter referred to collectively as the "Parties" hereby agree to amend that certain Master Interconnection Agreement between the Parties effective July 1, 1996 ("Interconnection Agreement").

NOW THEREFORE, in consideration of the mutual provisions contained herein and other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, ICI and BellSouth hereby covenant and agree as follows:

- 1. The Parties agree that BellSouth will, upon request, provide, and ICI will accept and pay for, Muhiple Tandem Access, otherwise referred to as Single Point of Interconnection, as defined in 2, following:
- This arrangement provides for ordering interconnection to a single access tandem; or, at a minimum; less than all access tandems within the LATA for ICI's terminating local and intraLATA toll traffic and BellSouth's terminating local and intraLATA toll traffic along with transit traffic to and from other ALECs, Interexchange Carriers, Independent Companies and Wireless Carriers. This arrangement can be ordered in one way trunks and/or two way trunks or. Super Group. One restriction to this arrangement is that all of ICI's NXXs must be associated with these access tandems; otherwise, ICI must interconnect to each tandem where an NXX is "homed" for transit traffic switched to and from an interexchange Carrier.
- The Parties agree to bill Local traffic at the elemental rates specified in Attachment A.
- 4. This amendment will result in reciprocal compensation being paid between the Parties based on the elemental rates specified in Attachment A.
- 5. The Parties agree that all of the other provisions of the Interconnection Agreement, dated July 1, 1996, shall remain in full force and effect.
- The Parties further agree that either or both of the Parties is authorized to submit this Amendment to the respective state regulatory authorities for approval subject to Section 252(e) of the Federal Telecommunications Act of 1996.

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IN WIFNESS WHEREOF, the Parties hereto have caused this Amendment to be executed by their responsive only authorized representatives on the date indicated below.

Intermedia Communications, Inc.	Sell South Delecommunications, Inc.					
James Fr Leine	(LILP					
Signature	Signature / Y					
	Jerry D. Hendrix					
Natte	Name					
	Director-Interconnection Services					
Tiue	Title					
	6/3/98					
Date	Date					

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ATTACHMENT A

Mulpple Tandem Access shall be available according to the following rates for local usage:

- Each Parry's local usage will be determined by the application of its reported Percent Local Usage ("PLU") to its intrastate terminating minutes of use as set forth in Paragraph 1.D. in ICI's February 24, 1997. Amendment to its interconnection Agreement.
- 2. The Parties agree to bill Local traffic at the elemental rates specified below:

	ELEMENT	AL.	FL	GA	КY	LA
	Local Switching					
	End Office Switching, per MOU	\$0,0017	\$0.0175	\$0.0016333	\$0.002562	\$0.0021
	End Office Switching, add'l MOU(1)	NA.	\$0.005	NA.	NA.	NA
	End Office Interoffice Trunk Port - Shered, MOU	NA	NA	NA	٨٨	\$0.0002
	Tendem Switching, per MOU	\$0.0015	\$0,00029	\$0.0006757	50.001096	\$0,0008
	Tandem Interoffice Trunk Port	NA	NA	NA -		\$0.0003
	Tandem Intermediary Charge, per MOU ^{CD}	\$0.0015	NA	NA	50.001096	NA
	Local Transport					
	Shared, per mile, per MOU	\$0,00004	\$0.00012	\$0,000008	\$0.0000049	\$0.0000083
	Facility Termination, per MOU	\$0.00036	\$0.0005	\$0.0004152	\$0.000426	\$0.00047
4	ELEMENT	MS	NC	sc	TN	
	Local Switching	•				
	End Office Switching, per MOU	\$0,00721	\$0,0040	\$0.00221	\$0.0019	
	End Office Switching, add'l MOU(1)	NA	NA	NA	NA	
	End Office Interoffice Trunk Port - Shared, MOU	NA	NA	NA	NA	
	Tandem Swimbing, per MOU	\$0.003172	\$0,0015	\$0.003172	\$0.000676	
	Tandem Interoffice Trunk Port - Stared	NA	NA *	NA	NA	
	Tandom Intermediary Charge, per MOU ^{CO}	NA	NA	NA	NA	
	Local Transport					•
	Shared, per mile, per MOU Facility Termination, per MOU	\$0.000012 \$0.00036	\$3.00004 \$0.00036	\$0.000012 \$0.00036	\$0.00004 \$0.00036	

⁽¹⁾ This rate element is for use in those states with a different rate for additional minutes of use.

⁽I) This charge is applicable only to intermediary marks and is applied in addition to applicable switching and/or interconnection charges.

REFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Complaint of WorldCom Technologies, Inc. against BellSouth Telecommunications, Inc. for breach of terms of Florida Partial Interconnection Agreement under Sections 251 and 152 of the Telecommunications Act of 1996, and request for relief.

DOCKET NO. 971478-TP ORDER NO. PSC-98-1216-FOF-TP ISSUED: September 15, 1998

Complaint of Teleport
Communications Group Inc./TCG
South Florida against BellSouth
Telecommunications, Inc. for
breach of terms of
interconnection agreement under
Section 252 of the
Telecommunications
Act of 1996, and request for
relief.

DOCKET NO. 980184-TP

Complaint of Intermedia
Communications, Inc. against
BellSouth
Telecommunications, Inc. for
breach of terms of Florida
Partial
Interconnection Agreement under
Sections 251 and 252 of the
Telecommunications Act of 1996
and request for relief.

DOCKET NO. 980495-TP

Complaint by MCI Metro Access Transmission Services, Inc. against BellSouth Telecommunications, Inc. for breach of approved interconnection agreement by failure to pay compensation for certain local traffic.

DOCKET NO. 980499-TP

The following Commissioners participated in the disposition of this matter:

JULIA I. JIHNSON, Chairman J. TERRY DEASON SUSAN F. CLARK JCE GARCIA E. LECN JACOBS, JR.

FINAL ORDER RESOLVING COMPLAINTS

APPEARANCES:

Floyd R. Self, Messer, Caparello & Self, P.A., 215 South Monroe Street, Post Office Box 1876, Tallahassee, FL 32302-1876.

On behalf of Worldcom Technologies, Inc.

Kenneth A. Hoffman and John R. Ellis, Rutledge, Ecenia, Underwood, Purnell and Hoffman, P.A., Post Office Box 551, Tallahassee, FL 32302-0551.

On behalf of Teleport Communications Group, Inc./TCG South Florida.

Donna Canzano and Patrick Knight Wiggins, Wiggins & Villacorta, P.A., 2145 Delta Boulevard, Suite 200, Tallahassee, FL 32303.

On behalf of Intermedia Communications, Inc.

Thomas K. Bond, 780 Johnson Ferry Road, Suite 700, Atlanta, GA 30342.

On behalf of MCI Telecommunications Corporation

Ed Rankin, 675 West Peachtree Street, Suite 4300, Atlanta, Georgia 30375-0001.

On behalf of BellSouth Telecommunications, Inc.

Charles J. Pellegrini, Florida Public Service Commission, Division of Legal Services, 2540 Shumard Oak Boulevard, Tallahassee, FL 32399-0850.

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On behalf of the Commission Staff.

CASE BACKGROUND

MFS Communications Company, Inc. (MFS), and BellSouth Telecommunications, Inc. (BellSouth), entered into a Partial Interconnection Agreement pursuant Florida to Telecommunications Act of 1996 (Act) on August 26, 1996. Commission approved the Agreement in Order No. PSC-96-1508-FOF-TP, issued December 12, 1996, in Docket No. 961053-TP. The Commission approved an amendment to the Agreement in Order No. PSC-97-0772-FOF-TP, issued July 1, 1997, in Docket No. 970315-TP. On November 12, 1997, WorldCom Technologies, Inc. (WorldCom), filed a Complaint Against BellSouth and Request for Relief, alleging that BellSouth has failed to pay reciprocal compensation for local telephone exchange service traffic transported and terminated by WorldCom's affiliate, MFS, to Internet Service Providers (ISPs). complaint was assigned Docket No. 971478-TP. BellSouth filed its Answer and Response on December 22, 1997. In Order No. PSC-98-0454-PCO-TP, issued March 31, 1998, the Commission directed that the matter be set for hearing.

Teleport Communications Group, Inc./TCG South Florida (TCG), and BellSouth entered into an Interconnection Agreement pursuant to the Act on July 15, 1996. The Commission approved the Agreement in Order No. PSC-96-1313-FOF-TP, issued October 29, 1996, in Docket No. 960862-TP. On February 4, 1998, TCG filed a Complaint for Enforcement of Section IV.C of its Interconnection Agreement with BellSouth, also alleging that BellSouth has failed to pay reciprocal compensation for local telephone exchange service traffic transported and terminated by TCG to ISPs. The complaint was assigned Docket No. 980184-TP. BellSouth filed its Answer and Response on February 25, 1998.

MCImetro Access Transmission Services, Inc. (MCIm), and BellSouth entered into an Interconnection Agreement pursuant to the Act on April 4, 1997. The Commission approved the Agreement in Order Nos. PSC-97-0723-FOF-TP, issued June 19, 1997, and PSC-97-0723A-FOF-TP, issued June 26, 1997, in Docket No. 960846-TP. On February 23, 1998, MCIm filed a Complaint against BellSouth, which was assigned Docket No. 380281-TP. Among other things, MCIm also alleged in Count 13 that BellSouth has failed to pay reciprocal compensation for local telephone exchange service traffic transported and terminated by MCIm to ISPs. On April 6, 1998, MCIm filed a separate Complaint embodying the complaint set forth in

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Count 13 of the first Complaint. The separate complaint was assigned Docket No. 980499-TF.

Intermedia Communications, Inc. (Intermedia), and BellSouth entered into an interconnection Agreement pursuant to the Act on July 1, 1996. The Commission approved the Agreement in Order No. FSC-96-1236-FOF-TP, issued October 7, 1996, in Docket No. 960769-TP. The Commission approved an amended Agreement in Order No. FSC-97-1617-FOF-TP, issued December 30, 1997, in Docket No. 971230-TP. On April 6, 1998, Intermedia filed a Complaint against BellSouth alleging that BellSouth has failed to pay reciprocal compensation for local telephone exchange service traffic transported and terminated by Intermedia to ISPs. That complaint was assigned Docket No. 980495-TP.

On March 9, 1998, GTE Florida Incorporated (GTEFL) filed a petition to intervene in this proceeding. By Order No. PSC-98-0476-PCO-TP, we defied GTEFL's petition. Subsequently, on May 6, 1998, GTEFL filed a petition to be permitted to file a brief. We defied that petition at the commencement of the hearing in these complaint dockets.

By Order No. PSC-98-0561-PCO-TP, issued April 21, 1998, the four complaints were consolidated for hearing purposes. The hearing was held on June 11, 1998.

DECISION

This case is about BellSouth's refusal to pay reciprocal compensation for the transport and termination of ISP traffic under the terms of its interconnection agreements with WorldCom, Teleport, Intermedia, and MCIm. In a letter dated August 12, 1997, BellSouth notified the complainants that it would not pay compensation for the termination of ISP traffic, because "ISP traffic is jurisdictionally interstate" and "enjoys a unique status, especially [as to] call termination." The case is primarily a contract dispute between the parties, and that is the foundation of our decision below. As TCG stated in its brief, "This is a contract dispute in which the Commission must decide whose meaning is to be given to the term 'Local Traffic' in the Agreement."

Accordingly, in this decision we only address the issue of whether ISP traffic should be treated as local or interstate for purposes of reciprocal compensation as necessary to show what the

ORDER NO. PSC-98-1216-FOF-TF DOCKET NOS. 971478-TP, 980184-TP, 980495-TF, 980499-TF PAGE 5

parties might reasonably have intended at the time they entered into their contracts. Our decision does not address any generic questions about the ultimate nature of ISP traffic for reciprocal compensation purposes, or for any other purposes.

While there are four complainants in the consolidated case, their arguments contain many common threads. Also, BellSouth's position on each issue is the same, and its brief addresses all four together. For the sake of efficiency, we will address the main themes in our discussion of the WorldCom-BellSouth agreement. We will address the particular language of the other agreements separately.

The WorldCom-BellSouth Agreement

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On August 26, 1996, MFS (now WorldCom) and BellSouth entered into a Partial Interconnection Agreement, which we approved in Order No. PSC-96-1508-FOF-TP. WorldCom witness Ball testified on the pertinent provisions of that Agreement. Section 1.40 of the Agreement defines local traffic as:

[C]alls between two or more Telephone Exchange service users where both Telephone Exchange Services bear NPA-NXX designations associated with the same local calling area of the incumbent LEC or other authorized area [such as EAS]. Local traffic includes traffic types that have been traditionally referred to as "local calling" and as "extended area service (EAS)." All other traffic that originates and terminates between end users within the LATA is toll traffic. In no event shall the Local Traffic area for purposes of local call termination billing between the parties be decreased.

Section 5.8.1 provides that:

Reciprocal Compensation applies for transport and termination of Local Traffic (including EAS and EAS-like traffic) billable by BellSouth or MFS which a Telephone Exchange Service Customer originates on BellSouth's or MFS's network for termination on the other Party's network.